

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 EURE-00 CIAE-00 DODE-00 PM-04 H-02

INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

NSCE-00 SSO-00 USIE-00 INRE-00 ACDA-07 SAJ-01 /061 W

----- 012081

O R 141756Z MAY 76

FM AMEMBASSY BONN

TO SECSTATE WASHDC IMMEDIATE 8921

INFO USMISSION USBERLIN

AMEMBASSY BERLIN

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY MOSCOW

USMISSION NATO BRUSSELS

C O N F I D E N T I A L SECTION 01 OF 02 BONN 08303

E.O. 11652: GDS

TAGS: PFOR PGOV WB UR US UK FR GW

SUBJECT: SOVIET PROTEST IN MOSCOW ON MAYOR SCHUETZ'
COMMENTS

REFS: (A) STATE 114348; (B) BONN 7782

BEGIN SUMMARY. UK INSTRUCTIONS NECESSITATED MODEST REVISIONS IN TEXT OF REPLY CONTAINED REF (B) WHICH WAS APPROVED BY THE DEPARTMENT (REF A). BECAUSE OF ESSENTIALLY NON-SUBSTANTIVE AND, FOR US, NON-CONTROVERSIAL NATURE OF CHANGES, US REP GAVE FINAL OKAY TO REVISED TEXT, AS DID FRG REP. BRITISH AND FRENCH REPS HAVE AGREED AD REF AND ARE RECOMMENDING REVISED TEXT TO AUTHORITIES. END SUMMARY.

1. IN MAY 11 BONN GROUP MEETING, US AND FRG REPS REPORTED AGREEMENT THEIR AUTHORITIES TO THE AD REF TEXT CONTAINED REF (B). THE FRENCH REP (BOISSIEU) HAD NO INSTRUCTIONS.

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2. THE UK REP (HITCH) REPORTED FCO PROBLEMS WITH TWO ASPECTS OF THE DRAFT AND PASSED OUT A REVISED TEXT. POINTS AT ISSUE WERE: (1) THE FCO THOUGHT IT WAS ILLOGICAL FOR THE ALLIES ON THE ONE HAND TO STATE THAT ONLY THE FOUR POWERS COULD COMMENT AUTHORITATIVELY ON THE QA, WHILE ON THE OTHER STATING WITH GREAT PRECISION WHICH SPECIFIC PROVISION OF THE QA SCHUETZ HAD ADDRESSED IN HIS REMARKS; AND (2) LONDON WAS WORRIED U ABOUT FLATLY SAYING THAT EVENTS HELD IN WEST BERLIN BY PRIVATE ORGANIZERS COULD NOT CONCERN OR AFFECT MATTERS OF SECURITY AND STATUS. THE BRITISH THUS WISHED TO REORDER THE OPENING PARAGRAPHS AND TO DELETE ANY REFERENCE TO "SECURITY AND STATUS." THE ENSUING DISCUSSION RESULTED IN SOME BRITISH SECOND THOUGHTS ABOUT THEIR REVISED TEXT AND CONSIDERATION WAS BROKEN OFF ON THE UNDERSTANDING THAT THE UK REP WOULD AGAIN REDRAFT THE TEXT AND CIRCULATE IT TO THE OTHERS. THIS WAS DONE ON MAY 13.

3. DISCUSSION OF MATTER WAS RESUMED IN MAY 14 BONN GROUP MEETING. BOISSIEU SAID PARIS DID NOT THINK MUCH OF THE AD REF TEXT BUT WOULD AGREE TO IT IF NOBODY OPENED THE TEXT FOR REVISION.

4. THE TWO UK PROBLEM AREAS WERE THEN RESOLVED AS FOLLOWS:

-- INSTEAD OF REFERRING SPECIFICALLY TO SCHUETZ' REMARKS (PARA D OF AD REF TEXT), LANGUAGE WAS REVISED TO PICK UP SOVIET ALLEGATIONS RE MAYOR'S STATEMENT "CONCERNING CONDITIONS AND PROCEDURES FOR CARRYING OUT INTERNATIONAL UNDERTAKINGS." PHRASE "THE PROVISION OF THE QA WHICH IS AT ISSUE IN THE SOVIET AIDE MEMOIRE" WAS ADOPTED FOR USE IN THE REPLY; AND

-- THE UK REP FINALLY ACCEPTED THAT "SECURITY AND STATUS" IS THE FUNDAMENTAL MATTER AT ISSUE IN THE INVITATIONS DISPUTE AND THAT THE ALLIES ARE ON GOOD GROUND IN SPECIFICALLY REJECTING THE SOVIET

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CONTENTIONS BY DENYING THAT "SECURITY AND STATUS" COULD BE INVOLVED IN PRIVATE EVENTS IN BERLIN.

5. TEXT WAS DEVELOPED WHICH RECEIVED AD REF AGREEMENT OF FRENCH AND UK REPS. FINAL OKAY WAS GIVEN BY US AND FRG REPS.

6. BEGIN TEXT

WITH REFERENCE TO THE SOVIET AIDE MEMOIRE OF MARCH 31,
I AM INSTRUCTED TO STATE THE FOLLOWING:

IT GOES WITHOUT SAYING THE GOVENING MAYOR OF BERLIN
IS FREE TO EXPRESS HIS VIEWS ON ANYTHING AND IN

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NSCE-00 SSO-00 USIE-00 INRE-00 ACDA-07 SAJ-01 /061 W
----- 012089

O R 141756Z MAY 76
FM AMEMBASSY BONN
TO SECSTATE WASHDC IMMEDIATE 8922
INFO USMISSION USBERLIN
AMEMBASSY BERLIN
AMEMBASSY LONDON
AMEMBASSY PARIS
AMEMBASSY MOSCOW
USMISSION NATO BRUSSELS

C O N F I D E N T I A L SECTION 02 OF 02 BONN 08303

PARTICULAR ON THE FUNCTIONING OF THE QUADRIpartite
AGREEMENT. THE GOVERNMENT OF (BLANK) CONSIDERS AT
THE SAME TIME THAT IT FALLS ONLY TO THE FOUR
GOVERNMENTS WHICH ARE PARTIES TO THE QUADRIpartite
AGREEMENT TO COMMENT AUTHORITATIVELY ON ITS PROVISIONS.

THE PROVISION OF THE QUADRIpartite AGREEMENT WHICH IS
AT ISSUE IN THE SOVIET AIDE MEMOIRE DEALS WITH THE
MODALITIES FOR ISSUING INVITATIONS TO INTERNATIONAL
EVENTS IN THE WSB. THIS PROVISION OF THE QUADRIpartite

AGREEMENT DOES NOT IMPOSE AN OBLIGATION ON THE SENAT,
OR ON THE SENAT AND THE FEDERAL GOVERNMENT JOINTLY,
TO ISSUE INVITATIONS TO INTERNATIONAL EVENTS WHICH ARE
NOT ORGANIZED BY OFFICIAL BODIES. IT IS THEREFORE
SOLELY FOR THE ORGANIZER OR ORGANIZERS OF SUCH PRIVATE
EVENTS, WHICH IN ANY CASE COULD NOT CONCERN OR EVEN
LESS AFFECT MATTERS OF SECURITY AND STATUS, TO DECIDE
ON THE INVITATION PROCEDURE TO ADOPT.

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IN EXPRESSING ITS VIEWS ON THIS PROVISION OF THE QA,
THE (BLANK) GOVERNMENT WISHES TO POINT OUT THAT IT
WOULD BE UNWARRANTED TO DRAW FROM A DISCUSSION
OF ONE PARTICULAR PROVISION OF THE QA ANY BROADER
CONCLUSION AS TO THE MEANING OR APPLICABILITY OF ANY
OTHER PROVISIONS OF THIS AGREEMENT.

IN ITS APPROACH TO QUESTIONS CONCERNING BERLIN, THE
(BLANK) GOVERNMENT CONTINUES TO BE GUIDED BY ITS
UNDERTAKING TO STRIVE TO PROMOTE THE ELIMINATION OF
TENSION AND THE PREVENTION OF COMPLICATIONS IN THE
AREA. END TEXT.

7. REGARDING MODALITIES OF DELIVERY, ALL REPS AGREED TO
REPORT VIEW OF BONN GROUP THAT THIS WAS NOT AN
AMBASSADORIAL LEVEL MATTER.

8. COMMENT: GENSCHER'S DESIRE FOR REPLY ASAP (REF B)
WAS IN BACKS OF MINDS OF ALL BONN GROUP REPS AS THE
DISCUSSIONS OF THE DRAFT PROCEDED. ALL SHARED THE
DESIRE TO GET THE REPLY OUT OF THE WAY BEFORE OSLO.
LUECKING IMPLIED THAT COALITION POLITICS WERE ALSO
INVOLVED WHEN HE SAID HIS MINISTER DID NOT WISH TO BE
OPEN TO CRITICISM FROM SCHUETZ ON LACK OF PROGRESS IN
MAKING A REPLY TO THE SOVIET ATTACK ON THE MAYOR.
THIS IS AGAINST A BACKGROUND, OF COURSE, OF DELAY
CAUSED BY LACK OF INFORMATION FROM THE FRG ON ITS OWN
INVITATIONS PRACTICES. WE BELIEVE THE TEXT PROVIDED
ABOVE IS AN IMPROVEMENT OVER THE AD REF DRAFT AND WILL
MAINTAIN US AGREEMENT UNLESS INSTRUCTED OTHERWISE.
HILLENBRAND

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Draft Date: 14 MAY 1976
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Disposition Authority: ShawDG
Disposition Case Number: n/a
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Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
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